Freedom Camping Bylaw

Date made:	17 October 2024
Commencement:	17 October 2024
Amendments:	
Next review date:	17 October 2029
Review frequency:	No later than 5 years after the bylaw was first made, then every 10 years after the last review, as per section 158 and 159 of the Local Government Act 2002.
Relevant legislation:	This bylaw is made under the Freedom Camping Act 2011.



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PART 1: INTRODUCTION

1.0 Short title, commencement and application

This Bylaw shall be known as the Whakatane District Council Freedom Camping Bylaw.

The commencement date is 17 October 2024.

This Bylaw shall apply to the Whakatane District.

2.0 Purpose

The purpose of this Bylaw is to define the local authority areas in the district where freedom camping is prohibited or restricted and, where restricted, the restrictions that apply.

Explanatory Note

Under section 11(2) of the Freedom Camping Act 2011, the prohibitions and restrictions can be made only if the Council considers they are necessary for one or more of the following purposes:

- to protect the area;
- to protect the health and safety of people who may visit the area;
- to protect access to the area.

3.0 Interpretation

Authorised officer means an employee, or a contractor of the Whakatāne District Council appointed or authorised to carry out general or specific duties arising from any of the provisions of this Bylaw, and includes an Enforcement Officer.

The Act means The Freedom Camping Act 2011.

Chief Executive means the chief executive of the Council and any person delegated to perform any duties of the chief executive.

Council means the Whakatane District Council.

Designated Area means a parking area that is indicated by signs and/or road markings in an area where Freedom Camping is permitted subject to any restrictions and conditions.

Enforcement officer means any person appointed by Council under section 32 of the Act for the purpose of enforcing provisions of the Bylaw and the Act.

Freedom camping means to camp (other than at a camping ground) within 200 m of an area accessible by motor vehicle or within 200 m of the mean low-water springs line of any sea or harbour, or on or within 200 m of a formed road or a Great Walks Track, using either or both of the following:

- (a) a tent or other temporary structure:
- (b) a motor vehicle.

Freedom camping does not include the following activities:

- (a) temporary and short-term parking of a motor vehicle:
- (b) recreational activities commonly known as day-trip excursions:
- (c) resting or sleeping at the roadside in a motor vehicle to avoid driver fatigue.

A person is not freedom camping if the person—

- (a) is a person other than a person who is in New Zealand on the basis of a visitor visa (within the meaning of the immigration instructions); and
- (b) is unable to live in appropriate residential accommodation; and
- (c) as a consequence of that inability, is living in either or both of the following:
 - (i) a tent or other temporary structure:
 - (ii) a motor vehicle.

Local authority area has the same meaning as in section 6 of the Act.

Motor Vehicle means each of the following;

- (a) a motor vehicle within the meaning of section 2(1) of the Land Transport Act 1998:
- (b) a unit used for camping that is not itself a vehicle but is capable of being-
 - (i) transported by means of being loaded onto a vehicle; and
 - (ii) used for camping whether or not it is loaded onto a vehicle.

Nohoanga means specific Māori 'camping' sites to support mahinga kai activities.

Nohoanga entitlement means an entitlement granted to settled lwi governance entities.

Reserve has the same meaning as in section 2(1) of the Reserves Act 1977.

Self-contained vehicle has the same meaning as "self-contained" in section 4 of the Freedom Camping Act 2011.

Written permission means a written approval, permit, licence, or consent provided by Council.

PART 2: BYLAW CLAUSES

4.0 Permitted freedom camping areas

- 4.1 Freedom camping using a tent or other temporary structure or a self-contained motor vehicle is permitted within a local authority area, unless it is restricted or prohibited in an area in accordance with:
 - a. clause 5 or 6 of this Bylaw; or
 - b. any other legislation.
- 4.2 Freedom camping using a motor vehicle that is not self-contained is only permitted in the local authority areas listed in Schedule One (Approved Freedom Camping Areas) of this Bylaw. All freedom camping in the local authority areas listed in Schedule One is subject to the restrictions listed for that area in Schedule One.

Explanatory Note

Section 44 of the Reserves Act 1977 generally prohibits camping in reserves unless certain statutory exceptions apply. One of those exceptions is where camping in a reserve is permitted in a reserves management plan (section 44(1)(e)). The Whakatāne District Council District Reserve Management Plan has been updated to provide for freedom camping in those reserves listed in Schedules One and Three of this Bylaw, subject to conditions. Where a local authority area listed in Schedules One and Schedule Three of this Bylaw is a reserve, a person must comply both with this Bylaw and with the Reserves Act, including any conditions imposed on camping under the District Reserve Management Plan.

5.0 Prohibited freedom camping areas

5.1 Freedom camping is prohibited in any local authority area outlined in Schedule Two: Prohibited Freedom Camping Areas, without the prior written permission of the Council.

6.0 Restricted freedom camping areas

Subject to clause 4.1, a person may freedom camp in a self-contained vehicle in any area identified in Schedule Three (Restricted Freedom Camping Areas), but must comply with the restrictions listed for that area in Schedule Three.

PART 3: OTHER MATTERS

7.0 Fees

- 7.1 Council may in accordance with section 150 of the Local Government Act 2002 prescribe fees or charges for any certificate, licence, approval, permit, consent form, or inspection made by Council under this Bylaw as set out in Council Fees and Charges Schedule.
- 7.2 Where a fee has been paid under clause 7.1 for a service which has not been given, the Council may provide a refund, a remission, or waiver of such fee, or portion of it as the Council may determine.

8.0 Exemptions

8.1 Written permission can be sought from the Council to waive or modify restrictions imposed on freedom camping in a local authority area which may be granted with or without conditions. Permission must be applied for in writing to the Chief Executive of the Council at least 20 days in advance of the date planned for freedom camping in the area without restrictions applying.

9.0 Relationship of Bylaw with nohoanga

Relationship with the Ngāti Awa Claims Settlement Act 2005, the Ngāti Tūwharetoa Claims Settlement Act 2005, Central North Island Forest Land Collective Settlement Act 2008, Ngāti Manawa and Ngāti Whare Settlement Acts 2012, and the Tūhoe Claims Settlement Act 2014.

9.1 This Bylaw does not limit or affect the rights in relation to nohoanga entitlements or other Iwi entitlements under the Settlement Acts relating to Iwi within the Whakatāne District, including the Ngāti Awa Claims Settlement Act 2005, the Ngāti Tūwharetoa Claims Settlement Act 2005, Central North Island Forest Land Collective Settlement Act 2008, Ngāti Manawa and Ngāti Whare Settlement Acts 2012, and the Tūhoe Claims Settlement Act 2014.

Explanatory note

Current nohoanga entitlements include: Ngāti Awa Claims Settlement Act 2005 (Te Awa a Te Atua, Port Ōhope Recreation Reserve, Ōhineteraraku Scenic Reserve, and Thornton Lagoon Wildlife Management Reserve), the Ngāti Tūwharetoa Claims Settlement Act 2005 (Te Awa a Te Atua), and Ngāti Manawa (Ngātamawāhine Nohoanga site).

10.0 Offences

- 10.1 Section 20(1) and 20C of the Act specifies the infringement offences applicable to local authority areas, which include that every person commits an offence who
 - a. freedom camps in a local authority area in breach of any prohibition or restriction in this Bylaw that applies to the area; or
 - b. makes preparations to freedom camp in a local authority area in breach of any prohibition or restriction in this Bylaw that applies to the area.
- 10.2 For the purposes of section 20(1)(a) and (f) of the Act, any person who has obtained prior written permission of the Council, granted under clause 8.1 of this Bylaw, and who complies with any conditions on the permission, is not acting in breach of any prohibition or restriction in this Bylaw.

11.0 Penalties

- 11.1 As specified in section 20E of the Act, every person who commits an infringement offence is liable to the following fee:
 - a. the amount prescribed by regulations made under section 43 of the Act as the infringement fee for the offence; or
 - b. \$400, if no fee is prescribed.

Explanatory note

Freedom camping infringements and penalties cannot be applied to people experiencing homelessness. Enforcement officers will refer these people to social support agencies when appropriate.

SCHEDULE ONE: Approved areas for freedom camping

As referred to in clause 4.2, freedom camping (including in a motor vehicle that is not self-contained) is permitted in the areas listed below.

Area name	Specific restrictions	Relevant map
Aniwhenua Reserve, Galatea (near Murupara township)	 Maximum 7-night stay in any four-week period. Camping sites must be left in clean and tidy condition- please take all rubbish and refuse with you. Campers must follow any direction(s) issued by an authorised officer. 	Мар 1

SCHEDULE TWO: Prohibited areas for freedom camping

As referred to in clause 5.1, freedom camping is prohibited in the local authority areas identified below.

Area name	Description	Rationale	Relevant	
	\A/LIA/KATĀNI	r	map	
WHAKATĀNE				
Muriwai Drive	Muriwai Drive is located from	To protect public health	Map 2	
	The Strand at the eastern end	and safety, particularly		
	of the Whakatāne CBD to the	in relation to road		
	Whakatāne River entrance.	safety, and to protect		
	There are various reserves	against nuisances		
	along the length of Muriwai	(including access issues		
	Drive from the Fishing Club to	for other recreational		
	the road end that are popular	users), freedom		
	and used for many different	camping is prohibited		
	recreational activities,	along the length of		
	including the boat ramp,	Muriwai Drive, including		
	especially during the summer	all reserves along the		
	months.	length of this road.		
Kōhī Point Scenic	Kōhī Point Scenic Reserve is	To protect cultural	Мар 3	
Reserve	located at the road end of	values and to protect		
	Kōhī Point Look Out Road	access issues that may		
	between Whakatāne and	become a nuisance to		
	Ōhope. This is a culturally	other users, freedom		
	significant site with a	camping is prohibited in		
	statutory acknowledgement	all parts of Kōhī Point		
	as set out in the Ngāti Awa	Scenic Reserve.		
	Claims Settlement Act 2005.			
	It is also a reasonably narrow			
	road with limited parking on			
	the road's edge.			
Rex Morpeth Park	Rex Morpeth Park is a	To protect health and	Map 4	
	popular active reserve with	safety (particularly road		
	playing fields for a wide range	safety), to ensure access		
	of recreational uses including	is maintained for users,		
		and to avoid nuisance		

	1	rr	
	rugby, soccer, cricket,	effects on other	
	athletics, tennis, and croquet.	recreational users,	
		freedom camping is	
		prohibited in all parts of	
		Rex Morpeth Park.	
	ŌHOPE		l
Mahy Reserve	Mahy Reserve is located on	To protect health and	Map 5
	Pohutukawa Ave, Ōhope at	safety (particularly road	
	the intersection of	safety) and to protect	
	Pohutukawa Ave, West End	against nuisance effects	
	Road and Ōhope Road. This is	such as accessibility	
	· ·	issues for other	
	a popular beach side reserve		
	and is used for a wide range	recreational users,	
	of recreational uses, including	freedom camping is	
	community events, family	prohibited in all parts of	
	picnics, children's play area	Mahy Reserve.	
	and the Surf Lifesaving Club.		
	The car park on this reserve is		
	reasonably narrow with		
	limited parking.		
Wharekura East	Wharekura East Reserve is a	For road safety reasons	Мар 6
Reserve	small reserve with a car park	and for accessibility	
	at 177B Pohutukawa Ave,	reasons (restricting	
	Öhope located adjacent to	access to the beach,	
	the tennis courts and	tennis court users and	
	opposite Ōhope Beach	school users), freedom	
	School.		
	SCHOOL.	camping is prohibited in	
		all parts of Wharekura	
		East Reserve.	
Ocean Road and	This is a long stretch of road	To protect this sensitive	Map 7
Park, 243	and roadside reserve	coastal environment and	
Pohutukawa and	extending from the eastern	to protect accessibility	
Otao North Reserves	boundary of Maraetōtara	for other users, freedom	
	Reserve, Ōhope to the	camping is prohibited in	
	eastern end of Ocean Road,	all parts of these	
	Ōhope.	reserves and along the	
		length of Ocean Road.	
Goodwins Landing	This is a small pull over area	To protect against	Map 8
	on the Ōhiwa Harbour margin	nuisance, specifically	
	that is used heavily for	accessibility to parking	
	parking by landowners	for Ohakana Island	
	Pariting by idindownicis	101 Offakaria Islania	

Uretara East and West	travelling by boat to Ohakana Island. It is located off Waterways Drive, Ōhope. Uretara East and West are reserve strips on the Ōhiwa Harbour Margin accessed by Harbour Road and Ōhiwa Parade, Ōhope. These reserves are planned to form part of the Ōhiwa Bay Walkway and freedom camping on these reserves	residents, freedom camping is prohibited at Goodwins Landing. To ensure these reserves remain accessible, freedom camping on these sites is prohibited.	Map 9
	would restrict access creating a public nuisance. Both these reserves are also sensitive coastal environments.		
Otao South Reserve	Otao South Reserve is a reserve strip on Ōhiwa Harbour running along Harbour Road extending from approximately Liddon Grove to Anne Street. This reserve has a stormwater and flooding issue and therefore is not suitable for regular or heavy vehicle use.	Freedom camping is prohibited on the Otao South Reserve to protect the reserve and the amenity of the reserve. This is specifically to minimise nuisance effects resulting from vehicles causing rutting of the reserve that is prone to flooding issues as this is likely to impact on the accessibility and enjoyment of other recreational users.	Map 10
Ōhiwa Harbour Wharf car park	This is a car parking area in front of the Ōhiwa Harbour Wharf, a popular recreation area. As well as being a boat launching area and a recreational wharf, the sailing club and a popular restaurant is also situated here.	Freedom camping is prohibited in all areas of the Ōhiwa Harbour Wharf carpark for public road safety, and to protect against nuisances such as accessibility by other recreational users.	Map 11

OTAKIRI				
Braemar Springs (Wairere-a-tu),	Braemar Springs is located on Braemar Road, Otakiri.	Freedom camping in this area would impede	Map 12	
Otakiri	Braemar Springs is a water supply facility. It is also a place of historic and cultural	emergency access to the water supply facility and may compromise		
	significance to Ngāti Tūwharetoa as identified in	cultural values. For these reasons freedom		
	the Ngāti Tūwharetoa Claims Settlement Act 2005.	camping is prohibited in all areas of Braemar Springs.		
	THORNTON / M.	ATATĀ		
Western Coastal Recreation Reserve (excluding No.2 carpark)	The Western Coastal Recreation Reserve is a coastal strip running from Otamarakau to Golf Links Road and is approximately 30 km in length. This is a sensitive coastal environment identified in the Western Coastal Recreation Reserve Management Plan, made under the Reserve Management Act 1977. The areas along the coastal strip are small and there is reasonable recreational use of the reserves, particularly for fishing.	With the exception of No.2 car park, freedom camping is prohibited along the Western Coastal Recreation Reserve to protect from public nuisance, specifically accessibility issues, and to protect the sensitive coastal environment.	Map 13	
Awatarariki Debris Flow Area	The Awatarariki Debris Flow Area is located at the west end of Matata, covering the areas around Clem Elliot Drive, Kaokaoroa Street and the car parks at Richmond Drive as shown in Map 16. This area is high risk to life and property from debris flows. This area is also culturally significant.	Freedom camping in prohibited within the Awatarariki Debris Flow Area to protect public safety and an area of cultural significance.	Map 14	

Explanatory note:

The relationship between this bylaw and the Reserves Act 1977 is such that in addition to those areas where freedom camping is prohibited within the Bylaw (Schedule 2), the Reserves Act 1977 also generally prohibits camping in most reserves (pursuant to section 44). The Whakatane District Reserve Management Plan should be read in conjunction with this Bylaw.

SCHEDULE THREE: Restricted areas for freedom camping in self-contained vehicles

As referred to in clause 6.1, a person may freedom camp in a local authority area identified below, only pursuant to the following restrictions and any further specific restrictions for that area.

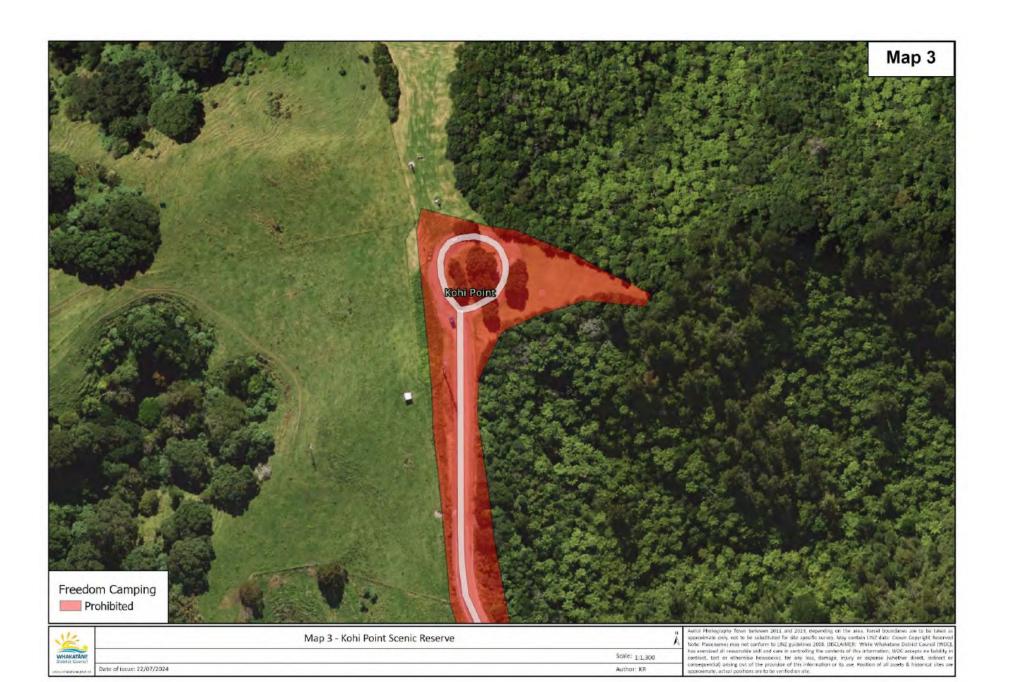
- 1. Vehicles to camp only in the designated area.
- 2. Certified self-contained vehicles only.
- 3. Vehicles to camp for a maximum of three consecutive nights within any four-week period.

Area name	Description	Designated area / Specific restrictions	Relevant map
McAlister Street car park, Whakatane	McAlister Street car park is located in the Whakatāne township near the Whakatāne River and New World Supermarket, adjacent to the skate park and Ocean playground. Toilet facilities are available.	The designated area is in identified carparks only within the northern end of the car park.	Map 15
West End Road, car park, and Reserve	West End Road, car park, and reserve is a popular summer spot. Toilet facilities are available.	Freedom camping is prohibited at West End Carpark from the beginning of the third week of December to 31 March. The designated area is the car park area behind the toilet facilities at the western most point of West End Road.	Map 16

Maraetōtara Reserve,	Maraetōtara Reserve is a	The designated area	Map 17
Ohope	popular beachfront	is in identified	
	reserve located at 243	carparks only within	
	Pohutukawa Avenue,	the car park area to	
	Ōhope (access opposite	the north-west of the	
	Maraetōtara Road). This is	round-about adjacent	
	a large open space reserve	to the beach.	
	with playground, car park,		
	BBQ and toilet facilities.		
Eastern end of Harbour	Port Ōhope is a large	The designated area	Map 18
Road and Port Ōhope	reserve at 541 Harbour	is at the south-west	
Reserve, Ōhope	Road Ōhope, the eastern	end of the reserve	
	most point of Harbour	adjacent to the	
	Road. Port Ōhope Reserve	harbour's edge.	
	is a popular harbour side		
	reserve encompassing the		
	boat ramp at the eastern		
	end. Toilet facilities are		
	available.		









Author: KR

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